



# TECHNICAL WORKING TEAM REPORT-

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# DISTRICT DEVELOPMENT AUTHORITY

FINDINGS FROM PROVINCIAL AWARENESS AND  
CONSULTATIONS  
2<sup>ND</sup> JULY 2015

# OUTLINE

1. **Background**
2. **Rational for District Development Authority**
3. **Technical Working Team on DDA**
4. **Awareness and Consultation**
5. **District Development Board Declarations and Meetings**
6. **Determination of Service Delivery Functions and Responsibilities**
7. **Issues identified from Consultations**
8. **Summary**
9. **Way forward**
10. **Recommendations**

# 1. Background

- **Section 33A of OLPGLLG was amended in February 2014**
- **Subsequently, the DDA Act was passed on November 2014**
- **Certified on the 22<sup>nd</sup> December 2014**
- **Take effect on January 1<sup>st</sup> 2015**
- **Gazettal date is yet to be released**

## 2. Rational for District Development Authority

- **To make service delivery local, accountable and accessible**
- **To encourage local leadership, responsibilities, local solutions and accountabilities to enable short turn-around time in decision making for basic services and needs of people**
- **Strengthen existing partnerships and remove silos in public service to allow districts with framework embracing greater participation by communities**
- **Strengthen project implementation and service delivery at the district level as it is NOT a government**
- **To apply co-location approach to public service ; removing silos and make all public servants in the districts responsible to the district administrator (who is the CEO of the Authority), and work as a team**

## 3. Technical Working Team on DDA

- **Technical Staff from the DPLGA and Department of Prime Minister & NEC, supported by NEFC, DPM, DoW, DNPM and DIRD**
- **Chairmanship was from DPLGA**
- **Timeframe : 12months**

### **Purpose:**

**To prepare and undertake initial awareness and consultation with stakeholders at the provincial and local levels on DDA and preparation for smooth transitions focusing on major agenda for improving service delivery**

## 4. Awareness and Consultation

- **New Guinea Islands region February 23-24 February**
- **Morobe, Madang, East Highlands in Lae -2-3 March**
- **Southern Highlands 16-17 March**
- **Mount Hagen 19-20 March**
- **Chimbu 23-24 March**
- **East and West Sepik 9-10 March**
- **HELA,MANUS,GULF (yet to be consulted)**
- **Others:**
  - **Members of Parliament also undertaken**
  - **Presentation to ENB Provincial Assembly (Governor,2/4MPs)**
  - **CIMC in NIP (30<sup>th</sup> April)**
  - **Churches Partnership Forum (30<sup>th</sup> April)**

## 5. District Development Board Declarations and Meetings

- **The DDA Act is now effective as of January 1<sup>st</sup> 2015**
- **Awareness and consultations –to provide guide to effective transition and operations (moving from JDPBPC to DDA)**
- **All DDA Board members to be officially sworn in (this was a requirement outlined by the Minister for IGR in a recent media release)**

## 6. Determination of Service Delivery Functions and Responsibilities

- **Generic determinations for each provinces consulted is ready**
- **The determination for the respective districts will then be determined once the technical team goes back for the follow up visits to the provinces**



# 7. Issues identified from consultation

**7.1 Political Issues**

**7.2 Administrative Issues**

**7.3 Financial Issues**

**7.4 Human Resources Issues**

**7.5 Procurement Issues**

**7.6 Capacity Building Issues**

**7.7 Planning and Budgeting**

**7.8 Legal Issues**

**7.9 Performance Management- Whole of Government PM**

**7.10 District Enabling Environment as service and growth centres**

**7.11 Embracing not “one size fits all” and local opportunities**

**7.12 Opportunities for local partnerships and community mobilisations**

## 7.1 Political Issues

- 1. The political institutions of the country represented by the three levels of government has not foster local participation and improvement in the quality of life of the people.**
- 2. Leadership is a key issue identified- we need responsible leaders both in politics and administration to focus in the objective of rural development.**

## 7.2 Administrative Issues

1. **The reporting lines between the Provincial Administrator and the CEO**
2. **Parallel systems at the district levels**
3. **Supervisions in terms of quality of services by line agencies towards staff operating under the DDA- CEO**
4. **Capacity Building**
5. **Enabling environment at the frontline**
6. **Political influence**
7. **Review of structures**

## 7.3 Financial Issues

- 1. The need for timely flow of funds to the districts**
- 2. The enabling environments including availability of power and police personnel to provide security for the operations of the district treasury offices**
- 3. The need to review the break up of funds**
- 4. Non -Compliance to public finance management act and other complimenting legislations**
- 5. The need for consolidated budget and funds into one basket**
- 6. The issue of spending funding outside of approved plan**

## 7.4 Procurement Issues

1. **Effective and efficient operation of PSTB**
2. **Timely and transparent operations**
3. **Establish procedures and processes for devolution from PSTB to DSTB**
4. **Need for clarity and establishment of thresholds for both the PSTB and DSTB**

## 7.5 Human Resource Issues

1. **Difference between staff assigned to districts and staff of DDA Secretariat and their remuneration packages**
2. **The enabling environment to attract the best candidates to work in the rural environments**
3. **The aging district administration staff**
4. **The high risk of political influence on the appointments**
5. **Capacity building issues**
6. **Security for staff given greater responsibilities**
7. **Reporting relationship between Provincial Administration and District Administration**
8. **Parallel structure and dual salary systems**
9. **Leadership training**

## 7.6 Capacity Building Issues

- 1. There is lack of capacity building in all sectors in the provincial governments, districts and LLGs**
- 2. Substantial amounts of funds and resources has been expanded in the last 10 years to improve capacity but this has not fully achieved intended results**
- 3. There needs to be partnership with between state actors and non state actors to collaborate and partner using knowledge and local solutions and not capacity building**

## 7.7 Planning and Budgeting Issues

1. **Top down and bottom up planning resulting with too many plans**
2. **LLG Plans not funded**
3. **Ward plans not funded**
4. **District plan priorities not properly funded**



## 7.8 Legal Issues

**Specific sections of the DDA Act may need to be reviewed and if necessary amended**

- 1. Sec 5 (f) approval of LLG Budgets by DDA**
- 2. Clarity between Rights to protect and reserve confidential information as opposed to public conduct of meeting (sec 28 (1))**
- 3. Aligning other enabling legislations to compliment DDA Act (eg; DPM on HR Regulation)**
- 4. Review of the OLPGLLG: should the DDA Act influence the Review of the OLPGLLG or *visе-versa***

## 7.9 Performance Management Issues

- 1. Too many reporting requirements by different legislations**
- 2. Lack of regular monitoring**
- 3. Lack of accurate reporting**
- 4. Incomplete reporting**
- 5. Inconsistent reporting and difficulty in establishing performance trends**
- 6. No proper data management**
- 7. No proper coordination by whole of government to ensure consistency in reporting by the provinces, districts and LLGs**

## 7.10 District Enabling Environment as service and growth centres

1. **Electricity**
2. **Communication**
3. **Water supply**
4. **Office space**
5. **Transport and logistics**
6. **Office equipment**
7. **Partnership with transport industry for accessibility**
  - **Government trawlers**
  - **Government charters**
  - **Communication**
  - **Water**
  - **Housing**
  - **Transport and access**

## 7.11 Embracing not “one size fits all” and local opportunities

- 1. Not all districts are the same in terms of development status, capacity and local setting and priorities**
- 2. Lack of Leadership at the political and administrative level to harness local opportunities for development and service delivery**

## 7.12 Opportunities for local partnerships and community mobilisations

- 1. In some parts of PNG the private sector and non state actors deliver where there is absence of government**
- 2. Public Private Partnerships has to be improved to ensure progress and development**

## 8. Summary

- ✓ **DDA is a government policy and its implementation should be supported by all state actors and non-state actors**
- ✓ **There are challenges in the implementation and operations of DDA but these also give rise to opportunities for improvement**

## 9. Way Forward

- 1. DPLGA to take lead in the implementation of DDA during the next 6 months transition to operationalize DDA**
  - I. Finalise with the provinces the Determinations for the respective districts by June 2015**
  - II. Prepare provinces for budget 2016**
  - III. Establish and align basic systems and processes**
- 2. PLLSMA Members and other National Govt Agencies to take note of the issues relating to their area of mandated responsibilities and provide their support to addressing the issues identified through PLLSMA**
- 3. PLLSMA to approve for development of a new implementation framework by DPLGA for all state actors and non-state actors to participate through partnerships to support service delivery through DDA**

# 10. Recommendation

**The Technical Working Team seeks the endorsement on the following:**

- 1. PLLSMA to take note of the presentation by the Technical Working Team Working Team**
- 2. PLLSMA approve the way forward presented by the Technical Working Team for implementation in the next 6months**
- 3. That the DPLGA develop the DDA Implementation framework for PNG**



THANK YOU

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